

SENATE BILL

No. 11

Introduced by Senators Machado and Runner

August 28, 2006

An act to add and repeal Section 3069 of the Penal Code, relating to parolees, making an appropriation therefor, and declaring the urgency thereof, to take effect immediately.

LEGISLATIVE COUNSEL'S DIGEST

SB 11, as introduced, Machado. Parolees: reentry.

Existing law charges the Department of Corrections and Rehabilitation with the responsibility of supervising inmates who are released from actual custody on a period of parole.

This bill would create the Adult Offender Reentry Accountability Act of 2006 which would create a grant program to be administered by the department. The grants would be awarded to counties by the department, as specified, in order to help fund local programs designed to improve parolee recidivism rates. The bill would appropriate money from the General Fund to fund the grants awarded by the department.

This bill would declare that it is to take effect immediately as an urgency statute.

Vote: $\frac{2}{3}$. Appropriation: yes. Fiscal committee: yes.
State-mandated local program: no.

The people of the State of California do enact as follows:

- 1 SECTION 1. In order to improve the rate of successful
- 2 reentry of inmates released from prison custody into California

1 communities and, especially, to reduce the incidence of criminal
2 activity by persons recently released from prison, it is the intent
3 of the Legislature that grants shall be provided to counties that
4 establish multiagency adult offender coordinating councils to
5 develop and implement targeted strategies for facilitating
6 effective correctional community reentry programming for
7 parolees. Grants will be awarded on a competitive basis to
8 counties that (1) develop and implement a multiagency plan
9 providing for a comprehensive set of evidence-based postcustody
10 supervisory tools and reentry programs designed to improve
11 outcomes for parolee compliance with conditions of parole and
12 long-term successful reentry into the community; and (2)
13 demonstrate a collaborative and integrated approach for
14 implementing a system that maximizes a broad array of resources
15 necessary to achieve the goals of this act. This act shall be known
16 and may be cited as the Adult Offender Reentry Accountability
17 Act of 2006.

18 SEC. 2. Section 3069 is added to the Penal Code, to read:

19 3069. (a) The Adult Offender Reentry Accountability
20 Challenge Grant Program is hereby created and shall be
21 administered by the Department of Corrections and
22 Rehabilitation, in consultation with the Corrections Standards
23 Authority, for the purpose of improving the rate of successful
24 reentry of state prison inmates being paroled into California
25 communities. This program shall award grants on a competitive
26 basis to counties that do all of the following:

27 (1) Develop and implement plans that provide for a
28 comprehensive set of evidence-based features designed to
29 improve short- and long-term outcomes for state prison parolees
30 released into the community.

31 (2) Demonstrate a collaborative and integrated approach for
32 implementing a system that maximizes a broad array of resources
33 necessary to achieve the public safety goals of this section.

34 (b) To be eligible for this grant, each county shall be required
35 to establish a multiagency adult offender coordinating council.
36 The coordinating councils shall, at a minimum, include one
37 representative each from the sheriff's department, the probation
38 department, the district attorney's office, the public defender's
39 office, the board of supervisors, the department of social
40 services, the department of mental health, a community-based

1 drug and alcohol treatment program, a city police department, the
2 county office of education or a school district, the county housing
3 agency, a community-based gang violence prevention program,
4 and a community member at large. The chair of each county's
5 council shall be selected and identified by the county in its
6 proposal for funding pursuant to this section.

7 (c) The coordinating councils shall develop a proposed plan
8 designed to improve outcomes for state prison parolees released
9 into the community which shall include, but not be limited to, the
10 following components:

11 (1) An assessment of parolee characteristics, currently
12 available parole programming and resources, and current
13 practices for supervising parolees in the community, using
14 information to be provided by the Department of Corrections and
15 Rehabilitation and any additional information collected by a
16 council.

17 (2) An assessment of existing law enforcement, probation,
18 parole, adult education, mental health, health, social services,
19 drug and alcohol, and housing resources which specifically could
20 be assembled to provide correctional services to parolees who
21 have been placed in the county.

22 (3) A comprehensive set of evidence-based correctional tools
23 and programs designed to improve oversight and services for
24 parolees placed in their county, including, but not limited to,
25 establishing a parolee coordinator responsible for facilitating
26 monitoring and reentry services by and between the Department
27 of Corrections and Rehabilitation, the coordinating council, and
28 any other participant in adult offender reentry services as
29 identified in this section.

30 (4) A local action plan (LAP) for improving and marshaling
31 the resources set forth in subdivision (b) to improve successful
32 community reentry for adult offender parolees, maximizing to the
33 extent possible the provision of collaborative and integrated
34 services of all the resources set forth in subdivision (a).

35 (5) Develop information and intelligence sharing systems to
36 ensure that actions with respect to monitoring and programming
37 parolees are fully coordinated, and provide data for measuring
38 the success of the grantee in achieving its goals.

1 (6) Identify the extent to which services potentially available
2 for parolees could be expanded and coordinated with respect to
3 probationers or persons who have been released from local jails.

4 (7) Identify implementation goals and outcome measures
5 which shall include, but not be limited to, the rate of parolee
6 participation in programming; successful family reunification;
7 victim restitution; stable housing and employment; and the rate
8 of parole violations.

9 (d) The Department of Corrections and Rehabilitation shall
10 award grants that provide funding for three years. Funding shall
11 be used to supplement, rather than supplant, existing programs.
12 Grant funds shall be used for programs that are identified in the
13 local action plan as part of a strategy to improve the rate of
14 successful reentry of inmates who are released from custody into
15 California communities and, especially, reduce the incidence of
16 criminal activity by persons recently released from prison. Grant
17 funds may be used to support programs developed and
18 implemented by nonprofit community-based organizations. In
19 awarding grants, priority shall be given to those proposals that
20 make available local resources, including in-kind contributions
21 from participating agencies, in an amount equal to 25 percent or
22 more of the amount of the grant. To the extent possible, grants
23 shall be proportionate to the number of parolees released in the
24 applicant's jurisdiction. Priority shall be given to the proposals
25 that have the potential to affect the greatest number of parolees.

26 (e) The Department of Corrections and Rehabilitation, in
27 consultation with the Corrections Standards Authority, shall
28 establish minimum standards, funding schedules, and procedures
29 for awarding grants, which shall take into consideration, but not
30 be limited to, all of the following:

31 (1) The size of the eligible parolee population in the county's
32 jurisdiction.

33 (2) Demonstrated ability to design and implement a
34 multiagency plan that provides for a comprehensive set of
35 evidence-based features designed to improve outcomes for
36 parolees.

37 (3) Demonstrated ability to effect a collaborative and
38 integrated approach for implementing a system that maximizes a
39 broad array of resources necessary to achieve the goals of this
40 section.

1 (4) Demonstrated history of maximizing federal, state, local,
2 and private funding sources.

3 (f) The Department of Corrections and Rehabilitation may
4 award up to a total of one million dollars (\$1,000,000) statewide,
5 in individual grants not exceeding one hundred thousand dollars
6 (\$100,000), on a competitive basis to counties to assist in
7 establishing a multiagency coordinating group or developing a
8 local action plan.

9 (g) The Department of Corrections and Rehabilitation, in
10 consultation with the Corrections Standards Authority, shall
11 create an evaluation design for the Adult Offender Reentry
12 Accountability Challenge Grant Program that will assess the
13 effectiveness of the program. The department shall develop an
14 interim report to be submitted to the Legislature on or before
15 March 1, 2008, and a final analysis of the grant program in a
16 report to be submitted to the Legislature on or before March 1,
17 2010.

18 (h) This section shall remain in effect only until January 1,
19 2011, and as of that date is repealed, unless a later enacted
20 statute, that is enacted before January 1, 2011, deletes or extends
21 that date.

22 SEC. 3. The sum of twenty-five million dollars (\$25,000,000)
23 is hereby appropriated from the General Fund to the Department
24 of Corrections and Rehabilitation for awarding grants pursuant to
25 this act. Up to 5 percent of this amount may be used by the
26 department upon approval of the Director of Finance, for
27 expenditure as necessary for the department to administer this
28 program, including technical assistance to counties and the
29 development of an evaluation component.

30 SEC. 4. This act is an urgency statute necessary for the
31 immediate preservation of the public peace, health, or safety
32 within the meaning of Article IV of the Constitution and shall go
33 into immediate effect. The facts constituting the necessity are:

34 In order to enable counties to begin to establish coordinated
35 parole reentry services pursuant to the guidelines set forth herein
36 as soon as possible, it is necessary that this act take effect
37 immediately.

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